



**POLICY COMMITTEE MEETING  
SUMMARY MINUTES  
January 29, 2016 - 12:00 p.m. (NOON)  
Manchester Meadows Conference Room**

**COMMITTEE MEMBERS PRESENT:** George Sheppard; Kathy Pender; Doug Echols; Michael Johnson; Brian Carnes; Guyann Savage; Bill Harris; and Ann Williamson.

**ADMINISTRATIVE / TECHNICAL / MANAGEMENT STAFF PRESENT:**

Greg Shaw (SCDOT); Penelope Karagounis (Lancaster County); Steve Willis (Lancaster County); Vic Edwards (SCDOT); Bill Meyer (City of Rock Hill); Kati Price (SCDOT); Joe Cronin (Town of Fort Mill); Susan Britt (City of Tega Cay); Elizabeth Harris (Catawba Indian Nation); Bill Jordan (SCDOT); Audra Miller (York County); Yolanda Morris (FHWA); Bill Shanahan (York County); Darlene Broughton (SCDOT); Jeremy Winkler (City of Rock Hill); Cliff Goolsby (City of Rock Hill); Patrick Hamilton (York County); Robby Moody (CRCOG); Allison Love (York County); Chris Herrmann (RFATS); and David Hooper (RFATS).

**CITIZENS / VISITORS PRESENT:** Corky Manns (CAC); Luther Dasher (CAC); David Keely (CAC); Scot Sibert (Parsons-Brinckerhoff); Marie Sugar (STV, Inc.); Jennifer Stalford (Tega Cay City Council); Larry Huntley (Fort Mill Town Council); Linda Moskalski (SCSHL); Marie Smith (SCSHL); Phil Leazer (KCI); Mia Macy (CN2); Ron Hoffman (Fort Mill Citizen); Randy Wilke (Fort Mill Citizen); John Delfausse (Indian Land Action Council); David L. O'Neal (City of Tega Cay Council); Tim Jordan (Indian Land Citizen); John Marks (Fort Mill Times); James Traynor (Clear Springs Development Co.); James Dowdy (HDR); Hisham Abdelaziz (HDR); and Amy Massey (Kimley-Horn).

**1. CALL TO ORDER:**

**a. Welcome** – Chairman Sheppard called the meeting to order at 12:05 P.M. and welcomed all in attendance.

**b. Citizen Comment Period** – Mr. Ron Hoffman of Springfield Subdivision in Fort Mill voiced concern over the Springfield Parkway Bicycle / Pedestrian Improvements CMAQ project; specifically highlighting homeowner concern regarding liability and safety issues of golf cart use being allowed within the subdivision. Mr. Hoffman requested that the Policy Committee consider fully funding the project including designating the bridge for pedestrian and bicycle use-only, or remove the bridge from the project and fully-fund the project with basic sidewalk infrastructure.

**2. REVIEW / APPROVAL OF MINUTES**

Mr. Sheppard asked if there were any changes, deletions, or comments to the minutes of the January 29, 2016 meeting. Mr. Echols requested an addition for clarification on item 6b, specifically to amend the minutes to state that Mr. Shanahan noted that all the major I-77 interchanges are included in the application; and specifically, that all of Exit 82A, 82B, and 82C are among the targeted interchanges. Ms. Pender requested an addition for clarification on item 4a, specifically to amend the minutes to reflect the request from the Policy Committee to receive feedback in writing of the legal opinion on the matter of transferring funding spent on projects moved from Pennies 2 to Pennies 3. Mr. Sheppard asked for a

motion. Mr. Echols made a motion to amend the minutes as requested; Ms. Savage seconded and the motion was unanimously approved.

### 3. UPDATE ON CURRENT PROJECTS:

a. **SCDOT Project Status Report** – Ms. Price presented an update on the following projects:

- US 521 / Marvin Road (S-54) Intersection – Preliminary engineering was obligated on 2/5/16, project scoping is being planned for spring of 2016, construction is anticipated to begin in 2018.
- Celanese Road (SC 161) at India Hook Road (S-30) Intersection Improvement – project scope now includes a bridge replacing the culvert at the northern end of the project area on India Hook Road, preliminary design is currently underway, construction is anticipated to begin in 2018.
- SC 160 Phase 2 Widening Project – final design and ROW acquisition is currently in progress, a bid date is anticipated by fall 2016, updated construction cost estimates reveal that an additional \$1.7 M will be required for this project.

Mr. Carnes then asked if this project was on track regarding the projected timeline? Ms. Price then responded that this project was on-schedule as projected. Mr. Hooper then noted that in order for this project to move forward into the construction phase additional funding will be have to be programmed.

- S-22 (Pleasant Road) at S-1441 (Carowinds Blvd) Int. Improvement– a bid date is currently planned for summer/fall 2016, construction will be performed by SCDOT.

Mr. Johnson then asked for an estimation of completion of the project? Ms. Price then stated that the complexity of the project including the addition of three new lanes on Pleasant Road and one new lane on Carowinds Boulevard, make it difficult at this stage to estimate completion but based on her own prior experiences she would estimate two years for construction. As a point of reference, Mr. Hooper then noted that the relationship of this project to the Gold Hill Road project; specifically highlighting the need to stagger the projects as to avoid operational issues when traffic diverts north along Pleasant from Gold Hill Road. Mr. Johnson then inquired if the expansion of Carowinds Blvd maintained by North Carolina would be coordinated with this project? Mr. Hooper responded that he will correspond with NCDOT to verify this because there is no margin for error given the volume on this corridor.

- Improvement SC 160 / I-77 Interchange Reconfiguration – this project has been included in the York County SIB Application and is pending for review from the SIB Board in April; a determination of project schedule will be determined after a consultant has been hired to design and SCDOT has scoped the project.
- Celanese / I-77 Interchange (Reconfiguration) – this project has also been included in the York County SIB Application; SCDOT anticipates packaging Exit 82C, Exit 83, and Exit 85 together.

Mr. Echols then inquired if this project involved all aspects of the interchange? Mr. Hooper responded that this project only reflects the planned Diverging Diamond Interchange Improvement at Exit 82C and does not reflect the interchange at Cherry Road.

- Celanese Road (SC 161) at Riverview / Riverchase CMAQ – utility agreements are being finalized and construction is anticipated to begin in summer 2016.

Ms. Pender then inquired as to what had caused a delay in the timeline for the project? Mr. Hooper then stated that a discussion between SCDOT and the City of Rock Hill is currently taking place to resolve questions regarding utility agreements.

- SC 160 at Gold Hill Road (S-98) CMAQ – utility work is being completed and a revised completion date for construction is being evaluated.

Mr. Johnson then inquired if the project was still anticipated for completion in 2016? Ms. Price then stated that the completion date is being evaluated due to re-scheduling of the utility work. Mr. Johnson then asked that since the utility work was not completed during the expected time period, are there any provisions in the contract to punish the responsible party? Ms. Price then responded that SCDOT could not punish the contractor for an issue involving utility relocation and SCDOT did not have the power to punish the utilities; continuing that she will provide in writing an update of the newly evaluated completion date.

- Lake Ridge Trail (Gardendale) CMAQ – bid date for the project will take place in March 2016 including an alternative surface course.
- East White St / Firetower Rd / E. Main St CMAQ – final plans are being developed and ROW acquisition is underway, a bid date is anticipated for fall 2016.
- Springfield Parkway Bicycle / Pedestrian Improvements CMAQ – project is on hold while Town of Fort Mill is determining how to re-scope the project.
- Clebourne St. at N. White St. Intersection Improvement CMAQ – utility coordination and preliminary design is currently underway, a bid date is anticipated for fall 2017.

Mr. Sheppard then inquired on why the project updates do not seem to be improving; project schedules seem to be continuing to lengthen, completion dates are being delayed, and funding shortfalls are occurring for more projects? Ms. Price then stated that as projects develop SCDOT is federally required to follow the National Environmental Policy Act which is a lengthy process; furthermore when projects progress to the ROW acquisition stage there could be necessary changes in construction. Discussion then followed regarding the need moving forward for using more realistic schedules early on in project development so as to avoid continuous delays. As a point of reference, Mr. Hooper then briefly reviewed the history of the SC 160 Phase 2 Widening Project, specifically highlighting that this was a project that was incorporated from the COG into RFATS with boundary expansion following the 2010 Census; noting that consideration of programming Guideshare Funding may need to be applied to this project to make up for the current shortfall.

Ms. Price then gave brief updates on RFATS-Area Federal-Aid Bridge Projects including: S-101; SC 72; SC 5; S-81; S-50; S-654; S-655; US 21 BUS; and SC 72.

#### 4. Reports:

- a. **US 521 / Marvin Road Intersection Analysis** – Mr. Hooper briefly reviewed the desire of expediting project implementation at key intersection locations, specifically highlighting the US 521 / Marvin Road Intersection and noting key future developments that will impact the intersection. Mr. Dubnicka then reviewed existing geometric conditions of the intersection; future residential and commercial developments near the

intersection that will generate additional traffic impacting the intersection; existing conditions for peak hour traffic and base condition projections for peak hour traffic; and four levels of alternative improvements for the intersection. Mr. Hooper then noted that the requirements for making meaningful improvements at the current level of congestion are causing a rise in scale of complexity and increase in cost. Mr. Hooper continued that moving forward, closer attention will be needed when evaluating development proposals and traffic impact analyses in terms of what the developer should be expected to contribute; this is due to the fact that the kinds of improvements needed, will surpass the level of resources available at multiple locations. Discussion then followed on best practices of gaining more of a substantial contribution from developers; topics included adjusting the approach to traffic impact analyses, and measures of improvement in the evaluation process.

- b. ArcGIS Online Data Resources** – Mr. Herrmann noted that in an effort to improve overall transparency and project coordination, CRAFT has been working on an initiative to enhance the online availability of pertinent planning and project information. Mr. Herrmann then reviewed a series of mapping layers that cover identified projects, implementation timelines, points of contact, as well as a broad range of safety and operational variables. Mr. Herrmann then explained that this information will be available to the public via the RFATS website. Mr. Hooper then briefly noted that this initiative focuses on removing any uncertainty regarding the activities of each individual MPO within CRAFT; continuing that this will hopefully minimize any misalignments of implementation of projects that impact beyond jurisdictional boundaries.

**5. Proposed Policy Committee Action Items:**

- a. Bicycle / Pedestrian Connectivity Study** – Mr. Hooper briefly reviewed key areas including a subset of the transportation network, results of a recently completed bicycling survey in York County, and overall connectivity; noting that in a high-growth area such as RFATS, bicycle / pedestrian infrastructure is a very important element. Mr. Hooper then highlighted the bicycling survey results completed in York County including areas in which bicyclists ride, type of bicycle riding enjoyed most, purpose of riding, frequency of riding, and responses of what methods would make bicycle riding safer in York County. Ms. Love then noted that one element of the survey showed that 86% of respondents were in favor of additional tax funding utilized for bicycle and pedestrian facilities; stressing the growing pressure and citizen desire for alternative transportation. Mr. Hooper then briefly reviewed operational benefits and related benefits of improving the multi-modal transportation network including safety and accessibility, range of transportation mode choices, environmental benefits, public health benefits, and benefits to the quality of life and economic competitiveness of the area. Mr. Hooper then requested that the Policy Committee authorize staff to undertake a bicycle / pedestrian connectivity study, noting that this is an approved item in the UPWP and staff has selected a firm to perform the work. A motion to approve was made by Ms. Pender and seconded by Ms. Williamson; the motion was unanimously approved.
- b. Memorandum of Understanding** – Mr. Hooper briefly reviewed the Memorandum of Understanding between RFATS and the City of Rock Hill which documents recipient coordination with the MPO when both planning decisions and budgetary/programming decisions are made; highlighting increased focus from the FAST Act on performance based planning as a part of this coordination. Mr. Hooper then requested that the Policy Committee approved the Memorandum of Understanding. A motion to approve was made by Ms. Savage and seconded by Mr. Johnson; the motion was unanimously approved.

- c. **CAC Appointment** – Mr. Herrmann briefly reviewed the role of the Citizens Advisory Committee and then summarized the application received from Cleopatra Allen, who has been nominated to represent the Minority Populations. Mr. Herrmann then requested consideration to re-appoint Ms. Frieda Price for an additional term and appoint Ms. Cleopatra Allen. A motion to approve both requests was made by Mr. Echols and seconded by Ms. Savage; the motion was unanimously approved.
- d. **York County SIB Application** – Ms. Pender briefly reviewed the approval of providing a letter of recommendation from the Policy Committee in November, highlighting the request of providing the letter before the application was to be submitted in January. Ms. Pender then inquired if the application had been submitted in January? Mr. Hooper then noted that given the work of the Senate on the new Transportation Bill and the possible increase of the fuel taxes, SCDOT has communicated to York County that submission of the application in March or April would be appropriate. Mr. Hamilton then noted that a final draft is being provided to SCDOT for review, then York County will make changes according to the feedback received from SCDOT and submission of the application will follow. Ms. Pender then inquired if the draft of the SIB Application could be provided to the Policy Committee? Mr. Hamilton then responded that this will be provided. Mr. Echols then inquired if it would be appropriate for York County staff to provide a presentation relative to the SIB Application at the March 25<sup>th</sup> Policy Committee meeting in order to provide an opportunity for the Policy Committee to review the draft application and ask any questions? Mr. Hooper then responded that staff would correspond with York County to arrange for this.

6. **Other Business:**

- a. **Consider April 22 Workshop** – Mr. Hooper briefly noted that as a part of the Small Area Study completed on the Celanese Corridor, technical staff recommended a workshop be conducted in order to provide the appropriate time for review of the results. Mr. Hooper then requested approval from the Policy Committee for arranging this Workshop on Friday, April 22, in lieu of the Policy Committee meeting also scheduled for April 22. A motion to approve was made by Mr. Echols and seconded by Ms. Savage; the motion was unanimously approved.
- b. **Citizens Advisory Committee** – Mr. Echols briefly reviewed a previous discussion in regards to requesting comments from the Citizens Advisory Committee, specifically in reference to traffic improvements on Celanese Road related to the decision of the Policy Committee to not pursue a bridge. Mr. Echols then asked if the Citizens Advisory Committee had discussed this matter? Mr. Hooper then responded that an initial review had been completed by the Citizens Advisory Committee and that a further review can be scheduled prior to the April 22 Workshop. Mr. Echols then asked if a report could be provided at the April 22 Workshop as to what the Citizens Advisory Committee sees as alternatives to relieving that traffic issue? Mr. Hooper affirmed this can be provided.
- c. **Administrative Report** – Mr. Hooper briefly reviewed the Administrative Report.
- d. **Pennies for Progress** – Mr. Sheppard requested a project list for the Pennies I, Pennies II, and Pennies III referendums be provided to the Policy Committee, addressing the following questions: (1) when was each referendum scheduled to be completed; (2) when was it actually completed; (3) how much money was collected from each Pennies round; (4) what were the cost overruns on each of the projects; and (5) where did the money

come from to address those cost overruns? Mr. Hamilton affirmed that this can be provided.

Mr. Echols then reviewed discussion from the South Carolina House of Representatives and the South Carolina State Senate regarding shifting maintenance responsibilities to York County Pennies for Progress.

- e. **Next regular meeting** – Mr. Sheppard stated that the next scheduled Policy Committee meeting will take place on March 25, 2016 at Manchester Meadows Conference Room.

7. **Adjournment**

With no further business, the motion to adjourn was made by Ms. Savage and seconded by Mr. Echols; the motion was unanimously approved and the meeting was adjourned at 1:35 P.M.

# **Appendix A**

**Handout Presented by Ron Hoffman**

# RFATS

*Rock Hill - Fort Mill Area Transportation Study*

THE ROCK HILL – FORT MILL AREA TRANSPORTATION STUDY (RFATS) AREA, WHICH INCLUDES THE CITIES OF ROCK HILL AND TEGA CAY, THE TOWN OF FORT MILL, THE CATAWBA INDIAN NATION, THE EASTERN URBANIZED PORTION OF YORK COUNTY, AND THE PANHANDLE OF LANCASTER COUNTY, ANNOUNCES ITS ANNUAL TRANSPORTATION IMPROVEMENT PROGRAM (TIP) PROGRESS REPORT FOR THE FY 2014 – 2019 TIP – AS OF JUNE 30, 2015.

<u>PROJECT NAME</u>	<u>STATUS</u>
Dave Lyle / Chamberside Intersection Improvements	Construction
SC 121 at Princeton / Springsteen	Planning
Rock Hill Oakland Avenue Streetscape Improvements	Planning
Rock Hill Side Track Extension Project	Planning
Rock Hill White Street Pedestrian Safety Improvement Program	Planning
Eden Terrace Extension	On-Hold
Poe / Quantz Connector Trail Project (TAP)	Pre-Planning
Celanese Road / I-77 Interchange Reconfiguration	Planning
East White Street / Albright Road Intersection Improvements	ROW Acquisition
Galleria Extension to US 21 Through Antrim	Construction
Meeting Street / Galleria Boulevard Extension	Pre-Planning
Commerce / Galleria Connector	Pre-Planning
Riverview Road Extension	On-Hold
I-77 / US 21 (Anderson Road Interchange)	Pre-Construction
York County Exit 90 Gateway Signage Project	Complete
Network Collector Study	Planning (Pending Initiation)
York County SC 160 / Gold Hill Road Intersection Project	Construction
Rock Hill Riverview / Riverchase Intersection Improvements	ROW Acquisition
SC 160 (Springfield Parkway to Lancaster County Line) SC 160 Phase 2	ROW Acquisition
Bridge Program (S-101 over Wildcat Creek)	Construction
Bridge Program (S-72 over Fishing Creek)	Construction
Bridge Program (S-81 over Tools Fork Creek)	Design
Bridge Program (SC 5 over Tools Fork Creek)	ROW Acquisition
Bridge Program (S-50 over Manchester Creek)	Design
Bridge Program (S-654 over Burgis Creek)	Pre-Design
Bridge Program (S-655 over Fishing Creek)	Pre-Design
<b>Fort Mill Springfield Parkway Area Improvements</b>	<b>Planning</b>
Ebenezer Road (Frank Gaston to SC 161)	On-Hold
Clebourne / N. White Street Intersection Improvements	Design
India Hook / Celanese Road Intersection Improvements	Design
US 521 / Marvin Road Intersection Improvements	Pre-Planning
York County Traffic Management Center	Construction
Tega Cay Gardendale Trail Project	Planning
SC 160 / I-77 Interchange Reconfiguration	Planning
Sutton Place Sidewalk Project	Construction
Springhill Farm Road (US 21 to SC 51)	Design
Carowinds / Pleasant Road Intersection Improvement (CMAQ)	Design
Heckle Boulevard Sidewalk Improvement	On-Hold
Mt Gallant Road (SC 161 to Twin Lakes Road)	Pre-Planning
Rock Hill Mt Gallant / SC 161 Intersection	Complete





CMAQ APPLICATION  
FY 2011-2012

APPLICANT INFORMATION

APPLICANT: Town of Fort Mill DATE: April 15, 2011  
ADDRESS: 112 Confederate Street PHONE: (803) 547-2116  
CITY: Fort Mill STATE: SC ZIP: 29715  
CONTACT PERSON: Joe Cronin TITLE: Assistant Town Manager  
PHONE: (803) 547-2116 EMAIL ADDRESS: jcronin@fortmillsc.gov

PROJECT INFORMATION

NAME OF PROJECT: Springfield Parkway / Nation Ford Bike & Pedestrian Improvements

BRIEF PROJECT DESCRIPTION: The Town of Fort Mill is proposing a bike & pedestrian improvement project along Springfield Parkway for CMAQ funding. This project includes several components and benefits: 1) An overpass to provide safe passage over the railroad track for pedestrians and bicyclists. This overpass will link up with new privately invested infrastructure which will be constructed as part of a proposed subdivision on the opposite side of the railroad track; 2) Bike and pedestrian improvements at Nation Ford High School. This will not only enhance safety, connectivity and walkability on-site and to surrounding neighborhoods, but will also reduce traffic congestion and idling by providing a safe alternative for students and parents to access the school site; 3) Bike/pedestrian connectivity to the Springfield subdivision; 4) Connectivity to the Carolina Thread Trail. The thread trail has indicated that this section, and the overpass specifically, are considerable hurdles to the implementation of the Thread Trail plan for York County.

PROJECT CATEGORY

(CHECK ALL THAT APPLY)

- Traffic Flow Improvements
- Transit and Public Transportation Programs
- Alternative "Clean" Fuels
- Experimental Pilot Projects
- Travel Demand Management Strategies
- Ride Sharing Programs
- Education and Outreach Activities
- Public-Private Partnerships

**MAPS, PLANS & PHOTOGRAPHS:**

ATTACH PROJECT LOCATION MAPS, PROJECT BOUNDARY MAP AND SITE PLAN (AS APPROPRIATE). PLEASE INCLUDE PHOTOGRAPHS OF EXISTING SITE AND/OR FACILITIES (IF APPLICABLE).

**Proposed Improvements**

